

Conflict Management Simulation

Macedonia: Albanian Minority-Based
Secessionist Insurgency

Scenario

- Past compromises: uneasy informal and formal arrangements seek to reconcile greater Albanian autonomy, rights (language) and benefits (gov't jobs, Albanian education) with continued Macedonian territorial integrity (e.g., Ohrid Agreement of 2001).
- Current crisis: More radical elements of Albanian Democratic Union of Integration (former National Liberation Army) initiate low-intensity warfare against Macedonian state presence in heavily Albanian regions, demanding independence.

Levels of Response

- Internal Macedonian politics: dominant ethnic Macedonian party in government (IMRO-DPMNU), main ethnic Macedonian opposition party (SDUM), main ethnic Albanian parties (DUI, DPA) and violent splinter of DUI (new NLA)
- Neighboring states: Albania, Kosovo, Serbia, Bulgaria, Greece
- European Union (EU) and NATO
- United Nations Security Council (SC)
- Each level of response takes account of likely response at other levels

Security Council

- Players: veto powers; occasionally Non-Aligned or regional blocs, but not in this case
- Possible responses: authorization of force; economic sanctions; diplomatic statement
- Objectives of US, UK, France: maintain regional stability in Balkans at reasonable cost
- Russia: take high profile for domestic political gain; attempt linkage to higher-priority regional strategic interests (e.g., Georgia, Moldova)
- China: uphold territorial integrity and non-intervention principles; keep low profile unless vital interests (e.g., Taiwan) are affected

European Union and NATO

- Players: EU countries and US for carrots; US and European powers for sticks
- Possible carrots: economic aid, EU and NATO entry
- Possible sticks: military intervention or assistance; peace-building mission based on agreement to end conflict
- Goal: compromise agreement that integrates Albanian rebels peacefully without compromising Macedonia's territorial integrity

Neighboring Countries

- Albania: maximize ethnic Albanian control and rights, without jeopardizing basic domestic priorities (political stability, economic growth) and Kosovo's goals
- Kosovo: same as Albania, with added priority of maintaining and increasing international recognition
- Possible responses: active or passive military intervention; economic carrots and sticks; mediation

Neighboring Countries (Continued)

- Serbia: seek restored control and rights in all or part of Kosovo, without jeopardizing basic domestic priorities (political stability, economic growth)
- Bulgaria: support Macedonia's territorial integrity, without jeopardizing basic domestic priorities (political stability, economic growth)
- Greece: support principle of territorial integrity, without unduly strengthening either Macedonia or Albanian entities
- Possible responses: active or passive military intervention; economic carrots and sticks; mediation

Macedonia: Albanian Parties and Movements

- National Liberation Army (rebel splinter of DUI): seek independence at “acceptable” cost to Albanian population—could be more extreme or more moderate
- Macedonian Albanian parties, Democratic Union for Integration (DUI) and Democratic Party of Albanians (DPA): maximize control and rights at “acceptable” cost; maximize popularity vis-à-vis other Albanian parties at “acceptable” cost—both parties moderate, but DPA more so
- Possible responses: continue or join fight for independence or more limited concessions; passively support fight; mediate actively to minimize costs and maximize limited Macedonian government concessions; passively or actively support Macedonian government following agreement on limited concessions, or if NLA refuses reasonable compromise

Macedonia: Ethnic Macedonian Parties and Movements

- Main ethnic Macedonian governing and opposition parties, center-right Internal Macedonian Revolutionary Organization-Democratic Party for Macedonian National Unity (IMRO-DPMNU) and center-left Social Democratic Union of Macedonia (SDUM): maximize control and rights at “acceptable” cost; maximize popularity vis-à-vis other Macedonian parties at “acceptable” cost
- Possible responses: fight rebels to prevent or minimize concessions; negotiate with rebels and/or Albanian parties to minimize costs and concessions

Simulation Procedure

- Four sessions will present viewpoints and strategies of main players at each of four main levels of response: SC, EU/NATO, neighboring countries, and Macedonian politics.
- Each person will help to represent a major player at each of four levels of response.
- Players will present their strategies, along with their rationales for choosing them.
- As a group, we will all then 1) briefly discuss and assess the reasonableness of the strategy choices and 2) their implications for the crisis outcome.

Simulation Schedule (Wednesday)

- SC (skip—no time): 5-minute statements by US/UK/France, Russia, and China, each followed by 5-minute discussions of statements
- EU/NATO (30 minutes: 10:30-11:00): 5-minute statements by US, EU-3 (UK, France, Germany), and small EU countries with minority issues, each followed by 5-minute discussions of statements
- Neighboring countries (30 minutes: 11:00-11:30): 5-minute statements by Albania/Kosovo, Serbia, and Bulgaria, each followed by 5-minute discussions of statements
- Consultations among Macedonian player groups (15 minutes: 11:45-12:00)
- Macedonian politics (75 minutes: 12:00-13:15): 5-minute statements by “extreme” and “more moderate” versions of Albanian rebels (NLA-E, NLA-M), two Albanian parties (DUI, DPA), governing ethnic Macedonian party (IMRO-DPMNE), main ethnic Macedonian opposition party (SDUM), each followed by 5-minute discussions of statements
- Wrap-up discussion (15 minutes: 13:15-13:30)

Representatives of Players: SC (Skip this session)

- US/UK/France: Arthur A., Turkhan S., Vagif D., Olga A., Aurelian L., Mariana I., Svetlana G., Lubov V.
- Russia: Evgeniy R., Sergey T., Nataliya N., Tatyana P., Nataliya K., Alla Z., Mikhail P., Sergey S.
- China: Dmitro G., Anton K., Vladimir S., Mukarram B., Toni P., Nataliya U., Saikal I., Firuz S.

Representatives of Players: EU/NATO

- US: Arthur A., Turkhan S., Vagif D., Olga A., Evgeniy R., Sergey T., Nataliya N., Tatyana P.
- EU-3 (UK, France, Germany): Dmitro G., Anton K., Vladimir S., Mukarram B., Aurelian L., Mariana I., Svetlana G., Lubov V.
- Smaller EU countries with minority issues (e.g., Spain, Slovakia, Romania, Greece): Nataliya K., Alla Z., Mikhail P., Sergey S., Toni P., Nataliya U., Saikal I., Firuz S.

Representatives of Players: Neighboring Countries

- Albania/Kosovo: Arthur A., Turkhan S., Svetlana G., Lubov V., Evgeniy R., Sergey T., Mikhail P., Sergey S.
- Serbia: Vagif D., Olga A., Nataliya N., Tatyana P., Dmitro G., Anton K., Vladimir S., Mukarram B.
- Bulgaria: Aurelian L., Mariana I., Nataliya K., Alla Z., Toni P., Nataliya U., Saikal I., Firuz S.
- Greece: skip—no time.

Representatives of Players: Macedonian Politics

- NLA-E, DUI rebel splinter (extreme): Arthur A., Mariana I., Nataliya N., Sergey S.
- NLA-M, DUI rebel splinter (more moderate): Toni P., Nataliya U., Saikal I., Firuz S.
- DUI, ethnic Albanian party: Turkhan S., Svetlana G., Tatyana P., Dmitro G.
- DPA, ethnic Albanian party: Vagif D., Lubov V., Nataliya K., Anton K.
- IMRO-DPMNU, governing, center-right ethnic Macedonian party: Olga A., Evgeniy R., Alla Z., Vladimir S.
- SDUM, opposition, center-left ethnic Macedonian party: Aurelian L., Sergey T., Mikhail P., Mukarram B.

Small Group Preparation (Tuesday, 16:15-17:30

- Plan statement of strategy and its rationale— why better than alternatives; appoint speaker or speakers to make 5-minute statements
- SC groups: skip—no time
- EU/NATO groups: 20 minutes, 16:15-16:35
- Neighboring country groups: 20 minutes, 16:35-16:55
- Macedonian politics groups: 35 minutes, 16:55-17:30